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SHANGHAI	CENTRAL POLICE
HEADQUARTERS	
CENTRAL RECEIPT	
No.	4466
Date	21/4/31
SHANGHAI CENTRAL POLICE	
& S.	H.C. STBY
No.	S. B. D. 2952
Date	7. 12. 31

(5)

Police Orders dated April 20,

No. C. 3180.

Commencing from April 21, the following will be attached to C. 1 for duty with the Narcotic Section, Headquarters, Crime Branch:-

Inspector Perkins

S. I. Papp

C.D.S. 76

C.D.C. 1

" 175

This section has been formed for the purpose of suppressing the sale, use and transportation of opium and narcotics in the Settlement. In making raids, etc., members of this section will call upon C.I.s etc. i/c Stations for assistance and all F.I.R.s and papers in connection with their cases will be filed at the Station concerned. Stations will continue to work as heretofore but complete cooperation is necessary to ensure successful results.

No. C. 3181.

J.P.C. 55 N. Kumagai, <sup>(W)</sup> is granted one month's seniority for good work during the quarter ending March 31, 1931.

No. C. 3182.

Ex-C.P.C. 1210 Li Feng Shan is re-engaged from April 11, as C.P.C. 878 at \$24.00 per mensem with seniority from April 1, and is attached to Reserve Unit (East).

R.M.J. Martin

Commissioner of Police.

(C. & S.B.) Office Notes

Date April 13, 1931.

SHANGHAI INTERNATIONAL POLICE  
C. & S. B. DIVISION  
No. S. E. D. 2952

Formation of Narcotic Section

Date 7. 15. 31

Location

Office space consisting of two rooms in a second storey flat at No. 1 B. Henan Road has been secured and is ready for occupation.

Personnel

The estimates for this section allow for the followings:-

1. Foreign detective Inspector
2. Chinese detective Sergeants
- 1 Chinese 4th class clerk

S. I. Papp has already been transferred and entered on duties connected with the Section and Insp. Perkins is available when the necessary arrangements have been made with G.C. i/c Traffic Dept. for his transfer.

This arrangement will not exceed the estimates except in a departmental sense.

It is recommended <sup>that</sup> C.D.S. 76 (Louza), C.D.C. 1 (Headquarters Crime Branch) and C.D.C. 175 (Hongkew) be transferred to the newly-formed section as the nucleus of a Chinese staff.

This arrangement will not quite conform to the estimate but at least three Chinese detectives are needed to commence the section and the extra member of the staff can be taken from another section of Headquarters Staff. The detectives enumerated above have proved to be acquainted with the ramifications of the narcotic problem in Shanghai.

Mr. Tsung Tung Pao, 3rd Grade clerk now attached to Crime Branch Head-

*2nd and necessary for the formation of the Narc. Sec.*

*Yes. arrange from H.A. Sec.*

Date .....

(C. & S.B.) Office Notes

Approved  
RCM

Equipment

Can be arranged  
RCM

Procedure

See Mr. Higgins  
as Spoken  
RCM

quarters might be transferred and a clerk of the same grade be appointed to the vacancy thus created at Headquarters Crime Branch.

Nothing allowed for in the estimates but efforts are being made to obtain the necessary furniture, etc. through other Sections.

Despite the severance of certain connections, it is not anticipated that information will be lacking if inducement is forthcoming for informers. A difficulty does however arise in the method of punishment now generally inflicted by the Court on opium and narcotic offenders. Substantial fines were formerly imposed by the Court and the 20% of these monies donated to the Police was practically sufficient to pay informers and ensure regular sources of information. Of late, the Court has been more severe and sentenced offenders to terms of imprisonment. It <sup>may</sup> therefore be necessary from time to time to apply for funds to pay informers but it is not suggested that a fund be installed until work has actually commenced in the section and events prove the absolute necessity of the installation of a fund.

I attach herewith a suggested draft for Police orders re. the formation of the section.

R. D. [Signature]  
[Signature]

## SHANGHAI MUNICIPAL POLICE

SHANGHAI MUNICIPAL POLICE  
C. & S. D. REGISTRY

No. S. D. D. 2952

Narcotic Section Station,

## REPORT

Date April 5, 1931

Subject (in full) Further suggestions for the organization of the Narcotic  
Section.

Made by S. I. Papp Forwarded by Supt. Yorke

## 5. Reports from Stations

With a view to enabling the Section to keep complete records of the number of raids carried out by the Municipal Police, and of the arrests and seizures made, as a result, it is requested, that copies of all reports concerning the matters given below be forwarded to the Superintendent, Crime Branch Headquarters with the least possible delay:-

1. Copies of reports of the occurrence Book re all raids, carried out by the Station concerned, persons arrested and seizures made, giving the exact quantity of narcotic seized in each raid.
2. Copies of all arrest reports and diaries concerning narcotic cases.

## 6. Assisting Stations in narcotic cases

In certain cases of arrests and seizures of powders, which are suspected to contain narcotics and when the laboratory of the Health Department is not available, the Section could assist the Stations in making a decision in the particular case. In such cases the Section could give an opinion, whether a certain substance contains narcotics or not. This opinion would be based on a simple test of the substance in question.

S. Papp

S. I.

D.C. (C. &amp; S.B.)

This would defeat the spirit of de-centralization as now intended. Further, putting the Narcotic Section into a registry would be no intention.

Ref. 2  
20.

Saguel  
and  
Papp

## SHANGHAI MUNICIPAL POLICE.

## REPORT

Narcotic Section Station,

Date April 2, 1931

Subject (in full) Suggestions for the organisation of the Narcotic Section.

Made by S. I. Papp

Forwarded by Supt. Yorke

1. Duties of the Section

The principal duty of the Narcotic Section is to check as far as possible the illicit sale and use of opium and narcotic drugs in and their smuggling into the International Settlement.

The duties of the Section will be specifically as follows:-

1. To investigate and report regarding firms, hongs or persons who are engaged in the contraband traffic of opium and narcotic drugs in the Settlement.
2. To investigate and raid opium selling and smoking dens in the Settlement.
3. To enquire into anonymous informations received regarding narcotics.
4. To bring to notice any resolutions passed by the League of Nations with regard to the narcotic situation in the Far East.
5. To report on the extent of the illicit traffic in the Settlement, the French Concession and in Chinese territory.
6. To report on seizures made by the Maritime Customs and the administrations of adjoining areas.
7. To make monthly reports.

The Section will keep the following records:-

1. Lists of suspected smugglers and peddlers in narcotic drugs.
2. Lists of suspected addresses.
3. Lists of seizures made by the S.M.P. as regards:-

A. Quantity

With the assistance of the staff  
S.I.P. R.H.

By division  
keep this  
on file  
C. Cornish  
no Central  
R.H.



SHANGHAI MUNICIPAL POLICE.

File No. \_\_\_\_\_

REPORT

Station, \_\_\_\_\_

Sheet No. 2

Date \_\_\_\_\_ 19

Subject (in full) \_\_\_\_\_

Made by \_\_\_\_\_

Forwarded by \_\_\_\_\_

B. Source

4. Lists of places raided and persons arrested.

2. Staff

It is estimated that the Section would require the following staff:-

One Foreign Inspector

One Foreign Sub-Inspector

Four Chinese Sub-Inspectors

One Chinese First Class Clerk

3. Procedure

It is proposed that the members of the Section will work in close co-operation with the members of police stations. They will conduct enquiries in accordance with the duties as set forth in Paragraph 1. apply for warrants when reasonable grounds exist and execute them with the assistance of the stations concerned.

4. Office Furniture

The Section would require the following equipment:-

One Telephone.

One Type-writer.

One Type-writing desk.

One long table with 4 drawers for use of the Chinese detectives.

Seven chairs.

*E. P. H.*  
S. I.

D.C.(C. & S.B.)

## SHANGHAI MUNICIPAL POLICE.

## REPORT

Narcotic Section Station,

Date April, 2, 1931

Subject (in full) Suggestions for the organisation of the Narcotic Section.

Made by Inspector Perkins

Forwarded by Supt. Yorke

The following are the duties of the Section:-

1. To investigate and raid opium selling and smoking dens in co-operation with stations concerned.
2. To investigate and as far as possible prevent smuggling of narcotics into the Settlement.
3. To inquire into anonymous letters received regarding narcotics.
4. To make monthly reports.

## Staff

In order to carry out the above duties the Section would require the following staff:-

One Foreign Inspector  
 One Foreign Sub-Inspector  
 Four Chinese Sub-Inspectors  
 One Chinese First Class Clerk

It must be understood that this staff will be sufficient only on the condition that working in close co-operation with stations concerned will be satisfactory.

*J. B. Perkins*  
 Inspector

D.C. (C. &amp; S.B.)

*yes from*  
*we must wait for low things*



SHANGHAI MUNICIPAL POLICE.

File No. \_\_\_\_\_

REPORT

Traffic Branch Station.

Date December 2, 1930.

Subject (in full) \_\_\_\_\_ Re Opium Preventive Squad.

Made by Insp. O. B. Perkins. Forwarded by \_\_\_\_\_

Sir,

With reference to attached, I beg to report that during the last three years very little opium has been seized with the exception of approximately 685 lbs. <sup>was</sup> which/undoubtedly in transit through the Settlement having come from the River boats tied up at the Hongkew and Wayside Wharf.

Owing to the smallness of the Squad which consists of one Foreign Inspector and one Chinese Clerk, under the Officer i/c of the Traffic Branch, with only the assistance of other members of the Traffic Office when raiding, and the firm belief that very little-if any-opium is now stored in the Settlement, most of the time has been taken up in raiding and obtaining information of opium smoking dens.

Re No. 1. The only correspondence received is an occasional report from Headquarters calling for inquiries which after enquiries are made is returned to Headquarters and a few personal anonymous letters which are usually useless and not filed. The records kept are Court records of evidence and file cards as per attached. A number is given to the Court record and entered on the file card.

No. 2. This is not done only in very special cases, <sup>also</sup> these by report from together with Court record.

No. 3. The local side of the matter is kept in touch with by informers. Practically no information is received regarding other parts of the World, other than that which occasionally comes from Headquarters, appears in newspapers or from the Dollar Company. In reference to smuggling of

**SHANGHAI MUNICIPAL POLICE.**

File No. \_\_\_\_\_

**REPORT**Traffic Branch  
Station,Date December 8, 1930.

Subject (in full) \_\_\_\_\_

Continued. \_\_\_\_\_

Made by Insp. O. B. Perkins.

Forwarded by \_\_\_\_\_

ex. tins of opium from Shanghai into the United States by the Company's steamers.

Through information received from this company, it has been possible to keep in close touch with a very powerful and well organized gang of smugglers who operate between here and the United States. Several of these smugglers reside in the Settlement, but as their business is carried on outside Settlement limits, it is extremely difficult to get the required information to make arrests.

No. 4. 20% of Court fines are allowed by the Special District Court in all opium cases. The fines are paid into the Court and the 20% is applied for by the station concerned and on receipt of same is forwarded to Headquarters (Pay Office). "

No. 5. Informers usually get 10% of the fines and where no fines are paid, from the Special Fund. As it is thought advisable to keep informers away from the Traffic Office, they are usually paid through the Clerk, Wong Zoen Ding, who is attached to the Preventive Squad.

No. 6. Through informers generally. With the exception of the gang which is active on the Dollar vessels, there are practically no suspects.

No. 7. Staff:- One Foreign Detective Inspector, One Russian Detective Sub-Inspector, One 1st Class Clerk, two Cantonese Detective Sergeants, three Chinese Detective Sergeants.

Furniture:- 3 writing desks, one filing cabinet consisting of a top & 4 drawers, one typewriter and 6 office chairs.

## SHANGHAI MUNICIPAL POLICE.

## REPORT

Traffic Branch Station,

Date December 8, 1930.

Subject (in full) \_\_\_\_\_

Continued.

Made by \_\_\_\_\_ Insp. O. B. Perkins. Forwarded by \_\_\_\_\_

No. 8. Returns are forwarded annually together with report.


No. 9. The following gives results of raids etc. compared with all stations in 1929:-

<u>Preventive Squad.</u>		<u>Stations.</u>
Successful Raids.	191.	No record.
Unsuccessful Raids.	25.	" "
Persons Convicted.	1315.	3301.
" Dismissed.	144.	171.
Opium pipes seized.	872.	No record.
Opium seized.	330 catties.	629½ catties.

I am,

Sir,

Yours obediently,



Inspector.

D. C. (Cr. &amp; Sp. Br.).

**CONFIDENTIAL**

Date November 7, 1930.

(C. & S.B.) Office Notes

S. I. Perkins

Narcotic Section.

Please forward a report on your present system of investigation.

- 1) Methods of filing correspondence and records,
- 2) Means of supplying information <sup>to H.Q.</sup> concerning narcotics generally,
- 3) Methods used to keep in touch with local side of the matter, and also with action in other parts of the world,
- 4) disposal of court fines,
- 5) Payment of informers,
- 6) Methods of surveillance of suspects,
- 7) Staff and furniture required to run the section effectually,
- 8) Reports on returns submitted, and if periodically, when,
- 9) The records of work performed as compared with that done at stations.

*Scars*

D. C. (C. & S.B.)